

Disinfection By-Products and the Safe Water System

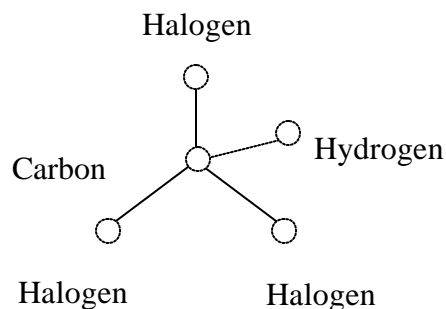
Over 1.1 billion people in the world lack access to improved water supplies and safe drinking water. The Safe Water System (SWS) is a proven intervention that provides safe water to users in developing countries and consistently reduces diarrheal disease incidence by about 50% (<http://www.cdc.gov/safewater/whatknows.htm>). This disease reduction leads to healthier children and adults. The SWS uses chlorine to inactivate the disease-causing organisms, and this use has led to questions about possible health effects *from* chlorine. This fact sheet summarizes information about chlorine chemistry, and the production, and health effects, of disinfection by-products (DBPs).

Chlorine was discovered in 1774 by the chemist Karl Scheele (White, 1986). One of the first known uses of chlorine for disinfection was not until 1850, when John Snow used it to attempt to disinfect London's water supply during that now-famous cholera epidemic. It was not until the early 1900's, however, that chlorine was widely used as a disinfectant (Gordon, 1987). Chlorine revolutionized water purification and reduced the incidence of waterborne diseases across the western world. "Chlorination and/or filtration of drinking water has been hailed as **the** major public health achievement of the 20th century" (Calderon, 2000). Chlorine remains the most widely used chemical for water disinfection in the United States (Gordon, 1987).

In disinfection, gaseous chlorine (Cl_2) or liquid sodium hypochlorite (bleach, NaOCl) is added to, and reacts with, water to form hypochlorous acid. In the presence of bromine, hypobromous acid is also formed. Both chlorine and bromine are in the "halogen" group of elements, and have similar chemical characteristics. Hypochlorous and hypobromous acid form strong oxidizing agents in water and react with a wide variety of compounds, which is why they are such effective disinfectants.

In 1974, Rook discovered that hypochlorous acid and hypobromous acid also react with naturally occurring organic matter to create many water disinfection byproducts (DBPs), including the four primary trihalomethanes:

- Chloroform - CHCl_3 ,
- Bromodichloromethane (BDCM) - CHCl_2Br ,
- Dibromochloromethane (DBCM) - CHClBr_2 , and
- Bromoform - CHBr_3 .



At the center of each of the four trihalomethanes is a carbon atom, and it is surrounded by and bound to four atoms: one hydrogen and three halogens. These four compounds are collectively termed trihalomethanes and are abbreviated as either THM or TTHM (for total trihalomethanes).

Rook's discovery of THMs in drinking water led to research on other chemicals formed when chlorine is added to water, and to the health effects of these chemicals. Richardson (2002) identified greater than 600 water disinfection byproducts in chlorinated tap water, including haloacetic acids (HAAs). THMs, and to a lesser extent HAAs, are currently used as indicator chemicals for all potentially harmful compounds formed by the addition of chlorine to water. In many countries the levels of THMs and HAAs in chlorinated water supplies are regulated based on this assumption.

Humans are exposed to DBPs through drinking-water and oral, dermal, and inhalational contact with chlorinated water (Lin, 2000). In populations who take hot showers or baths, inhalation and dermal absorption in the shower accounts for more exposure to THMs than drinking water (Backer, 2000).

World Health Organization Research and Guideline Values for DBPs

The WHO International Agency for Research on Cancer (IARC) reviews research conducted on potential carcinogens and develops monographs that summarize the research and classify the compound. The monographs for BDCM, DBCM, and bromoform are available at <http://monographs.iarc.fr/htdocs/indexes/vol52index.html> and the monograph for chloroform is available at <http://monographs.iarc.fr/htdocs/monographs/vol73/73-05.html>. As can be seen from Table 1, chloroform and BDCM are classified as possible human carcinogens. The classifications of possible human carcinogens come from data that is extrapolated from research on animals that may or may not be relevant to human cancer. DBCM and bromoform are not classifiable, indicating there is no evidence supporting these two compounds as carcinogens, but there is not enough research to classify them as non-carcinogenic. There is inadequate epidemiological evidence of carcinogenicity in humans for all four compounds.

Table 1: IARC Classification of THMs

	Humans	Classification
Chloroform	Inadequate evidence for human carcinogenicity.	Possible human carcinogen (Group 2B)
Bromodichloromethane	Inadequate evidence for human carcinogenicity.	Possible human carcinogen (Group 2B)
Dibromochloromethane	Inadequate evidence for human carcinogenicity.	Not classifiable as to its carcinogenicity in humans (Group 3)
Bromoform	Inadequate evidence for human carcinogenicity.	Not classifiable as to its carcinogenicity in humans (Group 3)

WHO (1996) states that “all people, whatever their stage of development and their social and economic conditions, have the right to have access to an adequate supply of safe drinking water.” To this end, WHO has developed guideline values for many contaminants in drinking water. This document has been updated and revised, and a third edition of the Guidelines is currently in draft form. It is important to note that these guideline values are not standards. “It must be emphasized that the guideline values recommended are not mandatory limits. In order to define such limits, it is necessary to consider the guideline values in the context of local or national environmental, social, economic, and cultural conditions” (WHO, 1993).

To develop the guideline values for drinking-water, WHO reviewed the literature for well-designed and documented studies showing health effects from exposure to each of the THMs (1996). A safety factor of 1,000, an average adult human weight of 60 kilograms, and an average drinking water consumption of 2 liters per day were incorporated into the development of each guideline value. In addition, safety factors to account for extrapolation of data from animals to humans, and from acute exposure to chronic exposure, are incorporated into these calculations. The chloroform, bromoform, and dibromochloromethane guideline values were all obtained using a total daily intake calculation. It was assumed that 50 percent of total daily intake of chloroform came from drinking water, with the remaining 50 percent assumed to come from other exposure routes. It was assumed that only 20 percent of total daily intake of bromoform and dibromochloromethane came from drinking water, with the remaining 80 percent coming from other exposure routes. In areas with no showers, these assumptions lead to a conservative estimate of risk. The models developed for bromodichloromethane and chloroform were based on an excess cancer risk of 10^{-5} , or one extra cancer per 100,000 people at the guideline value for 70 years.

- The *chloroform* guideline value was developed from a study showing hepatotoxicity in beagle dogs ingesting chloroform-laced toothpaste for 7.5 years. (A linearized multi-stage model based on observed increases in kidney tumors in male rats supports this total daily intake calculation).
- The *bromoform* guideline value was developed from a study showing lesions on the livers of rats exposed to bromoform for 90 days.
- The *dibromochloromethane* guideline value was developed based on the absence of histopathological effects in rats exposed for 90 days.
- The *bromodichloromethane* guideline value was developed using a linearized multi-stage model based on observed increases in kidney tumors in male mice.

The WHO Guideline Values (1993) for the THMs are shown in Table 2. WHO also considers potential health effects caused by exposure to the four compounds simultaneously. In addition to the individual guidelines, there is an additional guideline that states the following: the sum of each individual THM concentration divided by its guideline value cannot be greater than one. This is depicted in the following equation:

$$\frac{\text{Chloroform}}{\text{Chloroform GV}} + \frac{\text{BDCM}}{\text{BDCM GV}} + \frac{\text{DBCM}}{\text{DBCM GV}} + \frac{\text{Bromoform}}{\text{Bromoform GV}} < 1.0$$

Table 2: WHO Guideline Values for Trihalomethanes in Drinking Water (WHO, 1996)

	WHO Guideline Value
Chloroform	200 µg/L
Bromodichloromethane	60 µg/L
Dibromochloromethane	100 µg/L
Bromoform	100 µg/L

Most importantly, the WHO specifically and repeatedly states in the Guidelines (1993) that: “Where local circumstances require that a choice must be made between meeting either microbiological guidelines or guidelines for disinfectants or disinfectant by-products, the microbiological quality must always take precedence, and where necessary, a chemical guideline value can be adopted corresponding to a higher level of risk. Efficient disinfection must *never* be compromised.” Thus, waterborne pathogens pose a real and immediate threat to health; water disinfection byproducts are certainly the lesser of these two evils.

USEPA Standards for DBPs

The disinfectant / disinfection by-products (D/DBP) rule that regulates DBPs in the United States was designed to be implemented in three stages (Table 3) (USEPA, 2003). In July of 2003, the US is currently in Stage 1. The US Environmental Protection Agency (USEPA) does not regulate THMs or HAAs individually – there is only a standard for total THMs and total HAAs.

Table 3: D/DBP Rule Implementation, USEPA

Stage	TTHM Standard	HAA Standard
Initial	100 µg/L	
Stage 1	80 µg/L	60 µg/L
Stage 2	40 µg/L	30 µg/L

The USEPA has calculated cancer potency factors for the four THMs, which can be used to calculate probability of cancer for varying exposure levels (Table 4). As can be seen, BDCM has the highest factor, with chloroform and bromoform an order of magnitude lower, and DBCM considered non-cancerous.

Table 4: USEPA Cancer Potency Factors

Compound	Cancer Potency Factor
Chloroform	0.0061 mg/kg/day
Bromodichloromethane	0.062 mg/kg/day
Dibromochloromethane	0 mg/kg/day (not cancerous)
Bromoform	0.0079 mg/kg/day

Using the cancer potency factor above for chloroform, Masters (1998) completed a risk assessment analysis. The result detailed that over 70 years, an upper bound estimate of the probability of cancer due to chloroform is 0.24 cancers per 1,000,000 people per year. The rate of cancer in the US is approximately 1,930 / 1,000,000 per year. Thus, the extra cancer from chloroform was calculated to be negligible.

Other countries in the developed world, particularly in Europe, have established much stricter standards for DBPs in drinking water. These countries have the resources to follow the precautionary principle, which advocates the avoidance of chemicals until they are proven safe. These low standards are met, in part, by researching and implementing alternative disinfection methods (such as the use of ozone, UV light, and chloramines) and water treatment strategies (such as filtration before disinfection).

DBPs and the Safe Water System

Addition of chlorine to untreated water, such as the addition of sodium hypochlorite in the Safe Water System, will lead to the formation of DBPs. A significant amount of energy and time has been invested in the United States and Europe to determine the human health effects of these DBPs and how to restructure water treatment processes to prevent DBP formation in order to minimize the slight risk of cancer from long-term exposure to DBPs. However, diarrheal disease in the developing world is still a leading cause of infant and under-5 mortality and morbidity. In these populations, the risk of death or delayed development in early childhood from diarrheal disease transmitted by contaminated water is far greater than the very small risk of cancer in old age.

CDC has not yet completed analyses to determine the concentration of THMs in Safe Water System finished water. We are conducting analyses to determine both the concentration of THMs in the water, and mechanisms to mitigate the production of THMs. Currently, we recommend that if the source water is turbid, health effects from potential DBP formation in the Safe Water System can be minimized by reducing the organic matter in the source water. To do this:

- Let the water settle for 12-24 hours and then decant water out into a second bucket. Chlorinate this decanted water, and/or
- Filter the water through a cloth or filter before chlorination.

The Safe Water System is a proven intervention that consistently reduces diarrheal disease incidence by about 50% among users in the developing world (<http://www.cdc.gov/safewater/whatknowswws.htm>). This disease reduction leads to healthier children and adults. There is a slight increased cancer risk associated with decades of ingestion of THMs at the WHO guideline value level. Although the risk from THMs is important to address, until centrally treated, piped water can be delivered to every family, the initial critical need is the provision of microbiologically safe drinking water to reduce the incidence of diarrhea and other waterborne disease. If you have any questions or comments on this document or the Safe Water System, please visit <http://www.cdc.gov/safewater> or email safewater@cdc.gov.

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